

COLOMBIA LAND AND RURAL DEVELOPMENT PROGRAM

ACTIVITY MONITORING AND EVALUATION PLAN (AMEP)



Cover photo: A farmer from AGROEMPO Association in El Castillo, Meta (By: Fernanda Pineda/USAID).

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DISCLAIMER

The author's views expressed in this publication do not necessarily reflect the views of the United States Agency for International Development or the United States Government

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ACRONYMS & ABBREVIATIONS

ADS Automated Directive System

AMEP Activity Monitoring and Evaluation Plan

ATR Agency for Territorial Renovation

CDCS Country Development Cooperation Strategy

COP Chief of Party

COR USAID Contracting Officer's Representative

DANE National Statistics Department (Departamento Administrativo Nacional de Estadística)

DCOP Deputy Chief of Party

DNP National Planning Department (Departamento Nacional de Planeación)

DO Development Objective
DQA Data Quality Assessment

ePORT Electronic Program Observation, Reporting and Tracking

FACTS Foreign Assistance and Tracking System

GIS Geographic Information System

GOC Government of Colombia
GPS Global Positioning System
GUC Grants Under Contract

IGAC Agustin Codazzi Geographic Institute (Instituto Geografico Agustin Codazzi)

INCODER Colombian Rural Development Institute (Instituto Colombiano de Desarrollo Rural)

IQC Indefinite Quantity Contract

IR Intermediate Result

LRDP Land and Rural Development Program

LRU Land Restitution Unit (Unidad de Restitution de Tierras)

LTPR Land Tenure and Property Rights

M&E Monitoring and Evaluation

MARD Ministry of Agriculture and Rural Development

NDP National Development Plan

NLA National Land Agency

PIRS Performance Indicator Reference Sheet

PPP Public-Private Partnership
RDA Rural Development Agency

STARR Strengthening Tenure and Resource Rights

TraiNet USAID's official training data management system
USAID United States Agency for International Development

USG United States Government

EXECUTIVE SUMMARY

INTRODUCTION

The vision of LRDP is to contribute to shared and sustained peace and prosperity by addressing issues at the heart of the civil conflict. LRDP partners with the Government of Colombia (GOC) to better meet the needs of Colombian communities for land tenure security and rural development. As year 4 of LRDP comes to a close, the program team revised the Activity Monitoring & Evaluation Plan (AMEP) to better reflect the expected results for its last year of implementation. As with previous adjustments, this revised AMEP provides a clear statement of the project design and results framework for good project management and for better communications about the project and its results. This executive summary of the AMEP provides the "what", "why", "how" and "so what" of LRDP in brief.

CONTEXT

Several important developments have occurred since the submission and approval of the last AMEP in March 2017. November 24 marked the signing of the new peace agreement between the government of Colombia (GOC) and the Revolutionary Armed Forces of Colombia (FARC). Since then, the FARC has laid down its arms and is poised to debut its new political party this fall. Meanwhile, the government has begun taking steps to implement its commitments, including the establishment of temporary hamlet zones for former guerrilla members, which have recently been reclassified as "territorial spaces for training and reincorporation," and the rollout of Development Programs with a Territorial Focus, programs that seek to more effectively mobilize resources for rural development programs in the municipalities hardest hit by the conflict.

The country's post-conflict progress has also brought with it a number of "fast track" regulations, such as Decree 902, which aims to govern the process for implementing massive formalization of real property and the creation of a land fund. Meanwhile, the new agencies created in December 2015—the National Land Agency, the Agency for Territorial Renovation, and the Rural Development Agency—have been making gradual progress toward the delivery of services to rural families and in the rollout of their new action plans.

LRDP considered these developments, progress achieved during Year 4, as well as its approved Year 5 Work Plan to update the AMEP and better anticipate results stemming from the program's direct assistance as well as the GOC's work benefitting from LRDP institutional strengthening support.

RESULTS FRAMEWORK AND PROJECT DESIGN

LRDP directly contributes to USAID/Colombia's Country Development Strategy (CDCS) Results Framework, particularly Development Objective (DO) 3: *Improved Conditions for Inclusive Rural Economic Growth* (see Figure 1).¹ The objective of the LRDP is: **Improved ability of**

¹ For additional information on DO3, please see the USAID/Colombia CDCS Results Framework (202018) and the March 2015 Performance Management Plan (MEP).

regional and national government to equitably meet the needs of people, communities and business for secure land tenure and for rural public goods that support sustainable licit rural livelihoods in conflict-affected areas. LRDP has four components that will contribute to the achievement of its objective.

LRDP COMPONENT	COMPONENT OBJECTIVE
Land Restitution	Improved capacity of the GOC, at the regional and national levels, to restitute land to victims of conflict
Land Formalization	Improved capacity of regional and national GOC institutions to formalize rural property and to allocate public lands (baldíos)
Rural Development	Improved capacity of regional and national government entities to mobilize and execute public resources for rural public goods that meet community needs and market requirements
Information Sharing & Management	Improved information available and efficiently used to deliver land rights services

To attain the expected results in each component, LRDP is designed to implement activities in collaboration with the GOC that include among other a) testing and deploying better tools and approaches (i.e. pilot programs); b) providing technical assistance to reform policies and procedures; c) improving resource availability (human and financial); and d) creating IT solutions for reliable data access and sharing among relevant GOC entities. In addition to its national-level advisory work, LRDP takes an active role in pilot activities in the regions. Across activities, LRDP integrates measures to ensure the inclusion of women, ethnic minorities and other vulnerable groups.

STORYLINES AND INDICATORS

LRDP has two main strategic storylines that unfold at the national and regional level. These include:

- 1. National Storyline: LRDP works with the government of Colombia to increase land-related entities' capacity to resolve institutional blockages at the macro level, which prevent the restitution of land to victims, the formalization of land in rural areas, and rural development in Colombia's remote and conflict-affected areas. Through deep coordination with GOC entities, the Program identifies and streamlines bureaucratic procedures that make many facets of land administration in Colombia slow and cumbersome. LRDP works with the IT offices of GOC entities to build knowledge management systems—such as the Land Node, the country's first-ever electronic platform for land information—that will help the government more effectively manage its land-related data, thereby increasing efficiency and reducing the time and cost of land transactions.
- 2. **Regional Storyline:** LRDP supports the GOC to deliver packages of overlapping land and rural development interventions at the regional level by:
 - a. Focusing program interventions on municipalities where displaced victims of conflict have been restituted. At the same time, LRDP supports the LRU to increase the quantity of restitution claims they are able to process, prepare, and present to judges, who will decide whether or not an individual is eligible for restitution.
 - b. Formalizing private and public land in areas where restituted families live. By providing more secure land tenure to families and formalizing public goods—such as schools and clinics—the program increases investment and economic growth in these areas.

c. Building political will and commitment to include land, rural development, and productive projects in regional and municipal development plans; the key to increasing funding in these communities. Through regional/municipal development plans, LRDP mobilizes much-needed national-level funding into marginalized communities hit hardest by conflict.

LRDP tells this story through a number of channels using the programs qualitative and quantitative indicators. Depending on the story or information need of the Mission, multiple and different combinations of indicators will be used to strategically tell the story (quantitatively or qualitatively). The following program indicators are the most critical to tell LRDP's national and regional level story:

LRDP COMPONENT	NATIONAL-LEVEL STORY	REGIONAL-LEVEL STORY
Cross-Cutting	PO1; PO2; PO3; PO3b; PO4	PO1; PO2; PO3; PO4
Restitution	O1.1; O1.2; 1.1.1	O1.1; PO1; PO2; 1.1.1
Formalization	PO1; O2.1; O2.2; O2.3; 2.2.1; 2.2.2; 2.3.1	O2.1; 2.1.1; PO1; O2.2; 2.1.1
Rural Development	PO3; PO3b; PO4; O3.1; 3.1.2	PO3; O3.1; O3.2; 3.1.1; 3.1.2; PO4
Information Systems	O4.1; O4.2; 4.2.1	PO4; 4.2.1

INDICATORS	DESCRIPTION
PO1	Percentage of restitution and formalization beneficiaries that are women (custom, contributes to standard indicator GNDR-2)
PO2	Number of restitution cases supported by LRDP that benefit families belonging to ethnic group (custom)
PO3	Amount of mobilized funds to restitution, formalization or rural development as a result of LRDP support in the targeted regions (custom, contributes to Standard Indicator Ym)
PO3b	Value of USAID investments linked to mobilized funds (contributes to Standard Indicator Xm)
PO4	Number of government officials, traditional authorities, or individuals trained in restitution, formalization, public project planning and information sharing and management as a result of LRDP assistance (custom, contributes to standard indicators EG.3-1 and STARR indicator related to training of individuals in land tenure and property rights)
O1.1	Number of restitution cases processed by the LRU (custom, contributes to standard indicator DO1-041)
O1.2	Percentage increase in the average number of restitution cases processed monthly by the LRU (custom)
1.1.1	Number of restitution cases supported by LRDP (custom, contributes to standard indicator EG.3-1))
O2.1	Number of titles issued (legal certainty) supported by LRDP (custom, contributes to standard indicators DO1-040, EG.3-1, and EG.3.1-13))
O2.2	Reduced cost of formalization (custom)
O2.3	Reduced time to register issued titles (custom)
2.1.1	Number of formalization cases supported by LRDP that advance to a key milestone in the process (custom, contributes to standard indicator EG.10.4-5)
2.2.1	Reduction in time of the formalization process (custom)
2.2.2	Legal framework enabling rapid and massive formalization developed with LRDP support (custom, contributes to standard indicator EG.10.4-1)
2.3.1	Number of public lands identified that could be incorporated into the GOC's public land inventory and feed into the land fund (custom)
O3.1	Percentage of projects funded with LRDP support that are in implementation (custom)

O3.2	Number of rural households in conflict affected regions that gain access to public goods through expanded funding as a result of LRDP assistance (custom, contributes to standard indicator EG.3-1)
3.1.1	Number of public-private partnerships (PPPS) formed with LRDP support (custom, contributes to standard indicator EG.3.2-5)
3.1.2	Number of resources submissions from municipal governments supported by LRDP that obtained funds from National, Regional or Local GOC entities - Projects with resources allocated (custom)
04.1	Number of GOC land entity action plans developed, systematized, and reporting to SINERGIA (custom)
04.2	Reduced time to access inputs for restitution processes (custom)
4.2.1	Number of land related files digitalized (custom)

In addition to measuring and evaluating progress of the program towards its targets, the AMEP serves an important role in helping "tell the story." Depending on the context or particular story, LRDP will rely on all of its indicators at one time or another to properly convey development impact to a variety of audiences.

INDICATORS THAT CONTRIBUTE TO LRDP'S SOCIAL INCLUSION STRATEGY

The M&E team works closely with LRDP's social inclusion experts to monitor compliance with the social inclusion strategy and to promote the inclusion of women and ethnic groups in the achievement of each of the program's objectives.

The following indicators will be used to monitor inclusion of various social groups along the LRDP results chain. The data for the following indicators is related specific with gender or ethnicity or are disaggregated by gender and/or ethnicity:

- PO1. Percentage of restitution and formalization beneficiaries that are women.
- PO2. Number of restitution cases that benefit families belonging to ethnic groups
- PO4. Number of government officials, traditional authorities, or individuals trained in restitution, formalization, public project planning and information sharing and management as a result of LRDP assistance
- 1.1.1. Number of restitution cases supported by LRDP
- O3.2 Number of rural households in conflict-affected areas that gain access to public goods through expanded funding as a result of LRDP assistance

To ensure that consolidated data about LRDP's social inclusion strategy is readily accessible, LRDP will include a table in each of its Quarterly Technical Reports to allow USAID to easily access and analyze data related to women and ethnic communities benefitting from restitution, formalization, and rural development activities.

The M&E team will work with LRPD's social inclusion experts to mainstream inclusion of women and ethnic groups in project activities. LRDP will conduct a rapid analysis during the activity design phase to examine the differential circumstances of each target population in relation to the objectives of the activity (demographic, socio-economic, organization, leadership, power dynamics, obstacles, and opportunities). As part of the monitoring and evaluation process, LRDP will document all expected and

unexpected results to identify barriers and enabling factors related to changes in behavior, empowerment, and social inclusion of the various target populations.

INTRODUCTION AND BACKGROUND

USAID/Colombia Land and Rural Development Program (LRDP) is a five-year task order under the Strengthening Tenure and Resource Rights (STARR) Indefinite Quantity Contract that began in July 2013. LRDP is a new paradigm for USAID/Colombia's programs, where the Government of Colombia (GOC) will take the lead with USAID technical support. A basic assumption is that the GOC will commit the funds and take actions required to support project objectives. This is a critical assumption to program success. Another critical assumption is that the regions covered by the project have adequate security for the project to operate. This revised Activity Monitoring and Evaluation Plan (AMEP) will be put in place once approved – estimated to occur during the third quarter of Fiscal Year 2018.

Under the LRDP Task Order, performance monitoring and management are viewed as iterative and collaborative processes. Assessment, learning, and planning require continual analysis and real-time monitoring of activities and results to assure flexibility and responsiveness of the project. This AMEP is designed to be a versatile and transferable tool. It is critical to maintain consistency in the indicators going forward, while maintaining flexibility that allows the program to adapt to changing political dynamics or GOC needs.

Through a series of monitoring and evaluation (M&E) activities and strategic review sessions, project results and key learning will be regularly shared with LRDP's primary partners within the GOC, including national and regional counterparts as well as the new agencies (National Land Agency, ² Agency for Territorial Renovation, and Rural Development Agency) established via Presidential decrees.

The purpose of this AMEP is to:

- 1. Provide results-based information to improve management and problem solving.
- 2. Maximize learning and adoption of best practices.
- 3. Ensure accountability for achievements of expected project outcomes and deliverables.
- 4. Document project successes for broader understanding of land and rural development issues.

The AMEP begins by outlining LRDP's results framework and then provides an overview of the theory of change and strategic approach of USAID/Colombia's Land and Rural Development Program. The AMEP then describes the integrated M&E system designed to track all of its indicators—which measure

The National Land Agency took over formalization work previously implemented by INCODER and the Ministry for Agriculture and Rural Development. Access to data during the institutional transition has proven to be challenging. The program, nonetheless, was able to establish new commitments with the National Land Agency during the second quarter of FY 2017 to access data on public land and the Agrarian National Fund formalization process. This will allow the program to assess the GOC's progress towards achieving its 2014-2018 National Development Plan goals for formalization. Additionally, the program is working with the LRU to obtain disaggregated information on sentences in favor of women as the main claimant or as part of a couple to better contextualize the progress of GOC's restitution policy.

program performance—and clearly outlines the processes and procedures for timely reporting to USAID Colombia through MONITOR and USAID-wide systems such as TraiNet.³

LRDP PURPOSE AND OBJECTIVES

The 2014-2018 National Development Plan reiterates the GOC's commitment to land reform through restitution, reconciliation, land titling, and rural development. These are essential elements for the consolidation of peace, which in turn is a pillar of democratic prosperity.

LRDP's overarching goals are aligned with the GOC's NDP and the USAID/Colombia Country Development Strategy.

LRDP's vision is to contribute to shared and sustained peace and prosperity by addressing issues at the heart of the civil conflict. LRDP partners with the Government of Colombia to better meet the needs of Colombian communities for land tenure security and rural development. The GOC will be able to sustain and expand the results achieved with USAID support, via LRDP, because it is leading the implementation of activities.

<u>LRDP Objective</u>: Improved ability of regional and national government to equitably meet the needs of people, communities and business for secure land tenure, and for rural public goods that support sustainable licit rural livelihoods in conflict-affected areas.

The project has four components that contribute to the achievement of the overarching LRDP Objective and, correspondingly, four component objectives, which are presented in the following table:

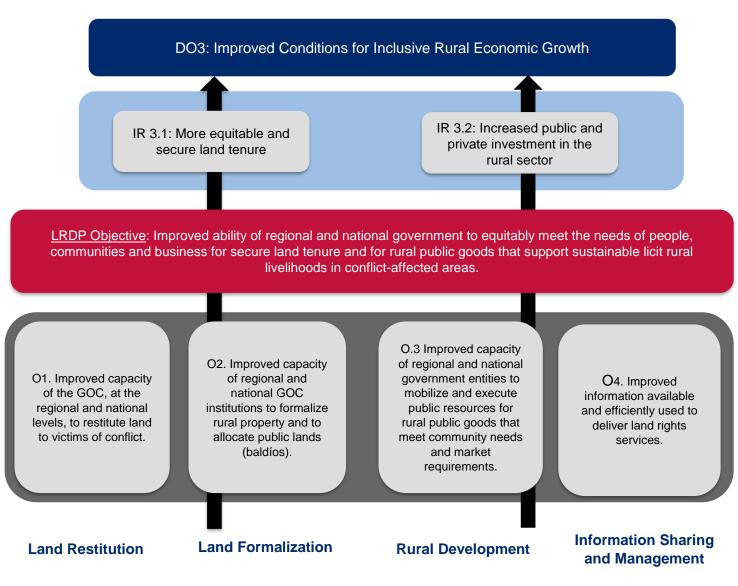
LRDP COMPONENT	COMPONENT OBJECTIVE
Land Restitution	Improved capacity of the GOC, at the regional and national levels, to restitute land to victims of conflict
Land Formalization	Improved capacity of regional and national GOC institutions to formalize rural property and to allocate public lands (<i>baldíos</i>)
Rural Development	Improved capacity of regional and national government entities to mobilize and execute public resources for rural public goods that meet community needs and market requirements
Information Sharing and Management	Improved information available and efficiently used to deliver land rights services

Component 4 supports progress on the objectives of Components 1, 2 and 3, leaving installed capacity for use of information and knowledge to sustain results over time. Across these four components, LRDP will integrate measures to ensure the inclusion of women, ethnic minorities and vulnerable populations. LRDP directly contributes to USAID/Colombia's CDCS Results Framework, particularly Development Objective (DO) 3: Improved Conditions for Inclusive Rural Economic Growth (see Figure 1).⁴

³ USAID's official training data management system that is accessed from a web browser and the entry point for data about training programs and participants in their country of origin, a third country, or for potential exchange visitors who will come to the United States on a USAID J-1 visa.

⁴ For additional information on DO3, please see the USAID/Colombia CDCS Results Framework (2014-2018) and the March 2015 Performance Management Plan (MEP).

FIGURE 1. LINKAGE BETWEEN LRDP OBJECTIVES AND USAID/COLOMBIA DO3



ASSUMPTIONS AND RISK LANDSCAPE

The success of any project design relies on assumptions about factors outside its control that affect its ability to achieve expected results. For LRDP, operating under USAID's new Colombian Government-led paradigm, the assumptions outlined in Table 1 are especially important and greatly depend on the political will and responsiveness of national and regional governments.

TABLE 1. ASSUMPTIONS AND RISK MITIGATION PLAN

AS	SUMPIONS / RISK LANDSCAPE	MITIGATION PLAN
1.	Security conditions do not inhibit implementation of project activities.	Security conditions in the target regions can change at any given time. LRDP is constantly monitoring the security situation in each of the regions where it operates. The regions where the project works were selected in coordination with USAID and the GOC, prioritizing those areas where security conditions allow land reform to advance.
2.	The government provides timely data for indicators that are not directly available from LRDP.	LRDP has agreements in place with most of its GOC partner entities guaranteeing access to data. Established working groups facilitate open communication between LRDP, USAID and GOC partners. It is through these mechanisms that institutional strengthening plans and activities are coordinated. LRDP requests information and reporting data through established points of contact in each agency in a timely manner.
3.	Political will and specific entity high-level commitment across national and sub-national levels of government is sufficient for the adoption and implementation of inputs, tools and approaches developed and tested by LRDP (e.g. draft regulations, policies, procedures, new methodologies). This means that the government entities implement actions required to achieve outcomes/results.	LRDP has defined clear monitoring action plans with GOC partner entities to ensure inputs, tools and approaches developed and tested by the project can be replicated, adopted and implemented efficiently.
4.	There will be a post-conflict scenario, and the GOC and the people of Colombia will respond favorably to post-conflict scenarios, facilitating important advances in restitution, formalization, rural development and information management.	LRDP will support GOC entities and citizens to ensure key points of the peace process are implemented with emphasis on specific rural areas affected by the armed conflict.
5.	Implementation of restitution, formalization, and rural development policy does not inadvertently violate others' rights in the regions (in line with the "do no harm" principle).	LRDP will ensure compliance with USAID and Colombia environmental policies and regulations and analyze potential social and environmental risks and effects of all activities. Support to GOC agencies will be geared towards strengthening risk assessment and socioenvironmental analysis of interventions to uphold the "do no harm" principle.

HOW LRDP BUILDS CAPACITY TO DELIVER SECURE LAND RIGHTS AND RURAL DEVELOPMENT

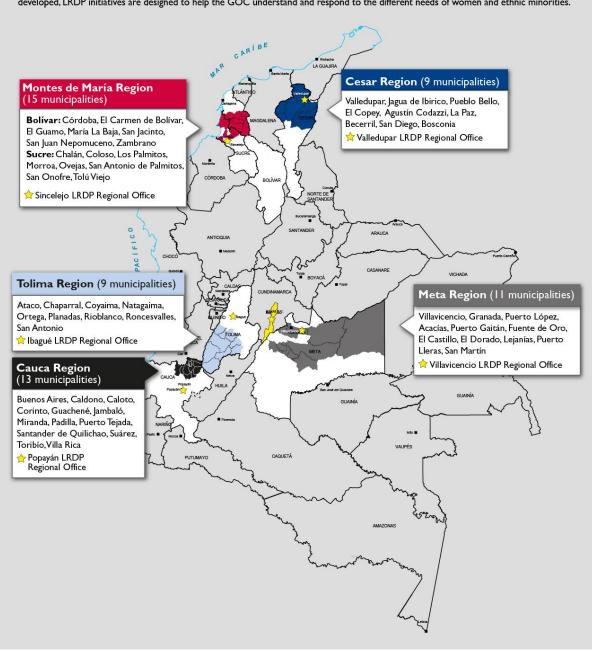
LRDP takes an active role in piloting activities at both the national and regional level. The pilots create momentum by demonstrating results to help the GOC better gauge needs in its budget and planning processes. As a result, the GOC will take less time and increase the quantity and quality of outcomes (restitution, titles and funded local rural development initiatives) in some of the most conflict-affected regions. LRDP will leave installed capacity to scale these outcomes and sustain citizen-responsive services.

FOCUS REGIONS

During June 2013 - April 2018 the Program worked in 57 municipalities and 5 targeted regions affected by conflict, as shown in map 1. In April 2018 USAID awarded a modification to the contract, with an extension for 8 months for the intervention of its strategic lines that allows intervention in 35 municipalities and 3 targeted regions affected by conflict. The work areas are shown in the map 2 below. LRDP selected these areas in consultation with USAID and the Government of Colombia (GOC).

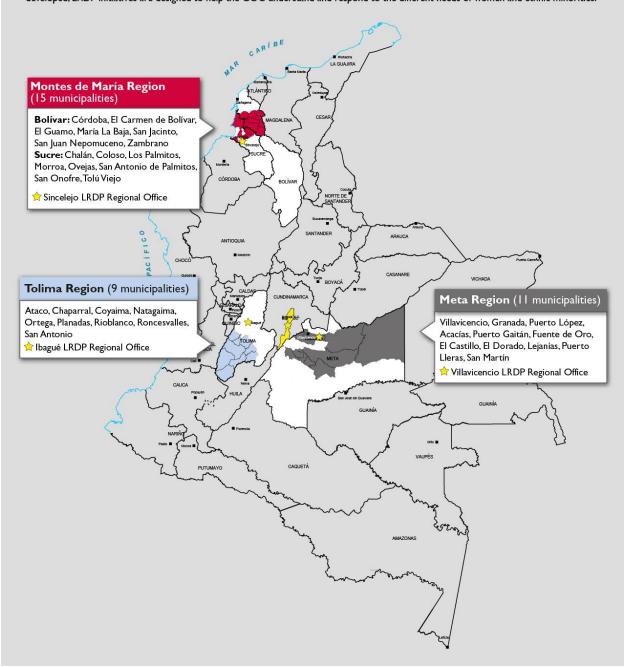
LRDP WORKS IN 57 MUNICIPALITIES ACROSS FIVE FOCUS REGIONS

The Land and Rural Development Program (LRDP) selected these areas in consultation with USAID and the Government of Colombia (GOC) based on the need to strengthen the GOC's capability to title and register lands held informally (formalization), return stolen or abandoned lands to their rightful owners (restitution), and to provide the basic services required for improved rural livelihoods—all of which are important elements of a broader effort by LRDP to help the GOC develop the rural sector. LRDP also provides targeted technical assistance to strengthen GOC capacity to monitor and evaluate restitution, formalization, and rural development programs. No matter how an activity is developed, LRDP initiatives are designed to help the GOC understand and respond to the different needs of women and ethnic minorities.



LRDP WORKS IN 35 MUNICIPALITIES ACROSS THREE FOCUS REGIONS

The Land and Rural Development Program (LRDP) selected these areas in consultation with USAID and the Government of Colombia (GOC) based on the need to strengthen the GOC's capability to title and register lands held informally (formalization), return stolen or abandoned lands to their rightful owners (restitution), and to provide the basic services required for improved rural livelihoods—all of which are important elements of a broader effort by LRDP to help the GOC develop the rural sector. LRDP also provides targeted technical assistance to strengthen GOC capacity to monitor and evaluate restitution, formalization, and rural development programs. No matter how an activity is developed, LRDP initiatives are designed to help the GOC understand and respond to the different needs of women and ethnic minorities.



RESULTS FRAMEWORK

The Results Framework for the USAID/Colombia LRDP includes the Project Objective, the four Component Objectives as well as Intermediate Results (IRs), Sub-IRs, and indicators (shown later in the document) across these levels to enable performance monitoring and evaluation.

<u>Project Objective</u>: Improved ability of regional and national government to equitably meet the needs of people, communities and business for secure land tenure and for rural public goods that support sustainable licit rural livelihoods in conflict-affected areas.

Objective 1: Improved capacity of the GOC, at the regional and national levels, to restitute land to victims of conflict.

- Intermediate Result 1.1: GOC, regionally and nationally, increases the quantity of results from implementing land restitution policy throughout Colombia.
- Intermediate Result 1.2: GOC, regionally and nationally, improves the quality of the processes for implementing the land restitution policy throughout Colombia.

Objective 2: Improved capacity of regional and national GOC entities to formalize rural property rights and to allocate public lands (*baldíos*).

- Intermediate Result 2.1: Regionally and nationally, an increased quantity of applications processed for title on public and private lands achieved by improved quality and coverage of services.
- Intermediate Result 2.2: Regional and national GOC entities expand area-wide land formalization initiatives in LRDP target regions.
- Intermediate Result 2.3: To support an effective Land Fund, regional and national entities identify the scope of recoverable lands and establish a strategy for their recovery and reallocation.

Objective 3: Improved capacity of national, regional and local government entities to mobilize and execute public investments for rural public goods that meet community needs and market requirements.

- Intermediate Result 3.1: Improved ability of national, regional and local GOC entities to plan rural development and to design and implement related initiatives with community and private sector participation.
- Intermediate Result 3.2: Capture of regional and national resources to fund local rural development initiatives is made more direct and less cumbersome.

Objective 4: Improved information available and efficiently used to deliver land rights services.

- Intermediate Result 4.1: Establishment and maintenance of a system to monitor and evaluate land rights services and programs.
- Intermediate Result 4.2 Establishment of a sustainable land information infrastructure that allows interoperability for data sharing across critical GOC entities (the Land Node).

LRDP MONITORING & EVALUATION APPROACH

The work plan details LRDP's approach and activities, which serves as a reference document to this AMEP. The following section outlines the strategic approach to monitor project activities and measure results outlined in the Results Framework.

REVIEWING AND UPDATING THE AMEP

The nature of LRDP will require that the AMEP continually evolve to adapt to changes in the complex socio-political context in Colombia. Tetra Tech will make necessary revisions to the AMEP as relevant and appropriate in consultation with the USAID Contracting Officer's Representative (COR). Updates and revisions to the AMEP will be submitted annually (15 days after receiving USAID's approval of the annual work plan) to reflect changes in LRDP's strategy and ongoing activities.

The following issues are critical to assess prior to recommending revisions to the AMEP:

- Have aspects of the program design or expected results changed that would require the addition, deletion, or revision of performance indicators?
- Do the indicators still meet the seven key criteria as outlined in ADS 203.3.4.2? Are the indicators direct, objective, useful for management, attributable, practical, adequate, and disaggregated, as necessary?⁵
- Do assumptions drawn about the components which are measured by indicators still hold? (i.e the social, economic or political general context in Colombia has changed considerably as to justify adjustments?)

How can the AMEP be improved (particularly in the areas of valid and timely data collection, analysis, knowledge management)? The project considered these issues when making significant revisions to the current version of the AMEP. LRDP gave special attention to ensuring that the results story can be easily communicated by the project. The LRDP M&E Manager or Coordinator, with support of the home office M&E Specialist and under the guidance of the Deputy Chief of Party Technical (DCOP-T) and Chief of Party (COP), will document any major changes to the AMEP regarding indicators or data sources, along with the rationale for these adjustments. If minor AMEP elements change, such as indicator definitions or responsible individuals, LRDP will update the AMEP to reflect these changes. All revisions to the AMEP will be made collaboratively and with the approval of USAID.

⁵ For more information on evaluation criteria as well as a checklist for reviewing performance indicators, please see USAID TIPs series Number 6: Selecting Performance Indicators (2010).

ADAPTIVE MANAGEMENT OF PERFORMANCE

The AMEP has two primary objectives: learning and accountability. Strategic reviews hosted in coordination with USAID are one important mechanism used to achieve these objectives. The strategic reviews will not only be used as an internal results-assessment mechanism to systematically ensure that performance metrics are met and that evidence-based data drives programmatic direction, but these principles will also be transferred to GOC counterparts participating in these review sessions (including MARD, National Land Agency, Rural Development Agency, IGAC, LRU, and others).

The LRDP adaptive management process will be tested and implemented, first within the program, and then systematically replicated where appropriate to targeted GOC counterparts with the goal of greater Colombian capacity to make informed, evidence-based decisions to reach their goal(s). At a minimum, LRDP's data will follow the seven steps outlined in Figure 2; however, when working with direct program participants/government partner agencies and other local institutions, we will work with implementing partners to establish a similar adaptive management process that is nimble, nuanced, and responsive to each particular institution. LRDP will embrace a systematic and cyclic learning process to ensure continuous, evidence-based decision-making founded on sound, reliable, and timely programmatic data.

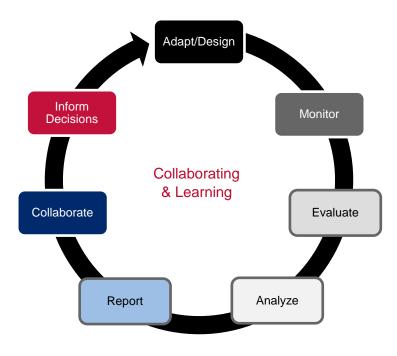


FIGURE 2. ADAPTIVE MANAGEMENT CYCLE

In collaboration with the COP, the M&E Manager or Coordinator will drive the adaptive management process to:

- Facilitate accountable, participatory, and effective decision-making processes.
- Identify successful activities versus those that produce less-than-anticipated results, allowing decision makers to redirect funds and/or modify activities to maximize results.

• Use timely information to set up early warning mechanisms necessary to identify "red flags" quickly, thereby addressing problems proactively rather than reactively.

STEP 1: ADAPT/DESIGN

Beginning with Step 1, all LRDP data will follow the adaptive management cycle. During the information-gathering and sharing activities conducted within the first months of the program, the COP, M&E Manager or Coordinator, and component leaders worked closely with USAID and other key stakeholders to finalize the Results Framework (se). LRDP's Results Framework illustrates the project's logical and causal linkages between project Results and Objectives and USAID/Colombia's CDCS. The work plan and AMEP will be reviewed and updated on an annual basis or as needed to ensure activities are aligned with expected results and key performance indicators.

STEP 2: MONITOR

Upon final approval of the first annual work plan in March 2014, LRDP monitored project activities using systematic qualitative and quantitative data collection methods. For several indicators, data collection relies more heavily on GOC institutions over time as their capacity to collect, analyze, and report data increases. The M&E Manager or Coordinator, with support from the Information Sharing and Management Component Leader (Component 4), will provide training and mentoring for LRDP staff, grantees, and key project partners to increase their M&E capacity to systematically and reliably collect and report AMEP-related data. Additionally, monitoring, consolidating, analyzing, and learning across the project's four regional offices is facilitated through the implementation of LRDP's Electronic Project Observation, Reporting and Tracking (ePORT) data collection system. ePORT allows LRDP to centralize field-based data on a secure cloud-based database promoting learning across regional offices.

STEP 3: EVALUATE

On a regular basis, the M&E Manager or Coordinator will evaluate the validity of the data collected and measure progress against targets. This step looks at the accuracy, reliability, and timeliness of data to ensure quality and attribution. On an annual basis prior to work planning sessions, the M&E Manager or Coordinator and M&E Specialists will conduct a rapid evaluation of aggregated project data to identify trends across components and across regional focus areas.

STEP 4: ANALYZE

In-depth analysis of results will occur regularly throughout the project lifecycle—particularly during strategic review sessions and during the annual work planning process. Analysis allows the project to understand how aggregate and disaggregate results ripple across results and objectives; and how impacts of activities affect vulnerable populations—women, youth, ethnic minorities including Afro-Colombian and Indigenous populations, and victims.⁶

STEP 5: REPORT

After analysis, data are ready for reporting and information dissemination. Through the ePORT System, data will flow automatically to a dashboard presenting key indicators in geo-referenced maps, charts,

⁶ Although the program specifically targets women and minorities, LRDP will promote access to restitution, formalization, and rural development services for all of Colombia's marginalized populations, including Afro-Colombians, indigenous, women and youth.

and graphs. These data visualizations can be incorporated on USAID or government partner websites. Quarterly, LRDP will provide, at a minimum:

- Output and outcome level to USAID centralized reporting and tracking systems, including TraiNet;
- Higher-level (Development Objective DO3) result information to MONITOR, the USAID/Colombia Clearinghouse; and
- Quantitative and qualitative information to USAID to contribute to performance evaluations.

The project will disseminate success to larger audiences through implementation of an outreach and communications strategy. This will be done through an internal communication strategy (how LRDP shares data, information, and learning within and between field offices) and external communication (how and to whom LRDP shares information with GOC partner entities and other key local stakeholders). Only as appropriate and necessary (in close coordination with USAID), LRDP will develop new informational networks (e.g., newsletters, pamphlets) as well as strengthen existing networks (e.g., social media, radio, TV, and print) to reach Colombian citizens.⁷

STEP 6: COLLABORATE

Steps 1 through 5 describe program-based learning, whereas the collaboration step promotes participatory and inclusive learning through the use of the strategic reviews. Strategic reviews provide the space for USAID/Colombia, project staff, and stakeholders to celebrate successes, identify innovative activities to achieve maximum impact, increase sustainability and local ownership, and identify qualitative "snap shots" of project success through the voice of program partners and direct and indirect project participants. This participatory process will seek to enhance understanding of:

- Which activities were successful and why?
- How to redesign an activity to increase efficiencies, effectiveness, scope, and customer satisfaction?
- Where are the opportunities for innovation?
- How to modify activities to adapt to contextual challenges outside of our control?
- What, if any, warnings and obstacles exist? Why? What corrective action needs to be taken?

STEP 7: INFORM DECISIONS

The final step of our data cycle is decision-making. Using the strategic review report (due to USAID one week after each strategic review meeting), the project will identify a list of tangible and actionable programmatic recommendations that will be addressed in a timely fashion to increase efficiency, effectiveness, customer satisfaction, and the scope of LRDP activities. The adaptive management cycle then continues as management decisions based on analysis of project results are used to further adapt and design work plans and project activities (returning to Step 1 of the adaptive management cycle).

⁷ All relevant project information and reports will be submitted to USAID's Development Experience Clearinghouse (DEC) as outlined in the Agency's ADS Chapter 540.

PERFORMANCE METRICS

Managing, auditing, analyzing, and disseminating performance data, collected primarily by GOC entities, will be the central focus of the M&E Manager or Coordinator. In the spirit of USAID's Forward initiative, 8 the M&E Manager or Coordinator and Information Sharing and Management Component Leader work to build M&E capacity and sustainability of direct project participants/partner GOC and other local entities, empowering land and rural development entities to better understand their data needs, and how to use data to inform and strengthen decision-making. LRDP will build individual and institutional M&E capacity through a variety of methods, such as web-based trainings, formal classroom-setting instruction, hands-on field-based exercises, experiential learning, and mentoring.

The M&E Manager or Coordinator will evaluate all data collected for the project to ensure data are verifiable (supporting documents are present); accurate (data reflect the result achieved); and timely (data are within a reasonable timeframe of result). To measure the success of our project, LRDP has developed custom indicators and identified prescribed standard indicators that correspond to existing United States Government (USG) and USAID/Colombia strategies and frameworks. A summary indicator matrix is provided on the following page with indicators listed by component (see Table 2). The Performance Indicator Reference Sheets in Annex B provide the entire list of LRDP's performance metrics, with standard indicators clearly marked as such. The annex further outlines the numerous metrics LRDP will use to validate success of the project. During project startup and throughout the work planning process, LRDP senior staff, with support from the home office (HO), worked closely with USAID/Colombia and relevant stakeholders to further refine and consolidate indicators to ensure an effective and efficient M&E system.

Whenever possible, indicators have been disaggregated based on sex (male/female), age (youth will be a particular interest), location, and ethnicity (specifically Indigenous and Afro-Colombian individuals). To complement the performance standards and performance indicators provided by USAID, Tetra Tech has also developed custom indicators as well as identified USAID standard indicators (FACTS indicators) that provide a holistic and comprehensive picture of project success.

The project will track both qualitative and quantitative indicators designed to help improve performance, measure project effectiveness, and provide context to changes occurring as a result of GOC land restitution, formalization, and rural development efforts (see Table 2).9

Throughout its last year of implementation, LRDP will identify indicators where there is a risk, even if slightly, of not meeting Life of Program (LOP) targets and require its regional offices and components to outline Action Plans to reach indicator goals and provide a monthly report on progress in implementing these actions, results in indicator achievements, and challenges confronted. This information will be communicated to USAID in quarterly and annual progress reports during year 5.

In the following matrix are the proposed indicator goal changes:

Note: Indicators highlighted in orange, will increase the goals during the extension of the Program, and are aligned with the intervention proposed in LRDP Work Plan.

⁸ For more information on the 2011 USAID Forward Initiative visit http://www.usaid.gov/usaidforward.

⁹ All performance data will be reported in adherence to data quality standards outlined in the Information Quality Guidelines, ADS Chapter 578.

TABLE 2. SUMMARY INDICATOR MATRIX

No.	Indicator	Baseline	FY1 Target (2014)	FY2 Target (2015)	FY3 Target (2016)	FY4 Target (2017)	FY5 Target (2018)	FY6 Target (2019)	LOP Target (Total over 5 years and Extension)
Cross-Cutting PO1	Percentage of restitution and formalization beneficiaries that are women ¹⁰ (custom, contributes to standard indicator GNDR- 2)	38%	N/A	40%	45%	48%	50%	N/A	50% ¹¹
Cross-Cutting PO2	Number of restitution cases supported by LRDP that benefit families that belong to ethnic groups (custom)	0	0	1	3	2	1	N/A	7
Cross-Cutting PO3	Value of mobilized funds to restitution, formalization or rural development as a result of LRDP support in the targeted regions (custom, contributes to standard indicator Ym)	0	0	10,656,807,649	101,130,595,765	36,896,051,698	24,594,513,795	N/A	173,277,968,907
Cross-Cutting PO3b	Value of USAID investments linked to mobilized funds (contributes to standard indicator Xm)	0	286,435,680	553,105,680	3,007,769,969	2,299,347,363 ¹²	4,182,549,431 ¹³	203,298,323 ¹⁴	10,532,506,446 ¹⁵
Cross-Cutting PO4	Number of government officials, traditional authorities or individuals trained in restitution, formalization and public project planning, information sharing and management as a result of LRDP assistance (custom, contributes to standard indicator EG.3-1 and STARR indicator related to training of individuals on land tenure and property rights)	0	8,320	3,400	3,400	16,310 ¹⁵	17,010	2,556 ¹⁷	50,996 ¹⁸

¹⁰ The targets presented are for each institution included in this indicator: the National Land Agency (previously INCODER); MARD's formalization program or its replacement agency; and the LRU.

¹¹ LRDP will report the women beneficiaries of each entity and additionally with provide the percentages of total women that Will Benefit from the restitution and formalization processes.

¹² Before COP \$500,000,000 (FY2018 Target in AMEP - December 2017)

¹³ Before COP \$3,369,356,137 (FY2018 Target in AMEP - December 2017). Extension Target COP \$813,193,294 (FY2018 Q4)

¹⁴ Extension Target COP \$203,298,323 (FY2019 Q1). Net Extension increase COP \$1,016,491,617 (FY2018 Q4 + FY2019 Q1)

¹⁵ Before COP \$7,716,667,466 (LOP Target in AMEP – December 2017).

¹⁶ Before 7,870 (FY2017 Target in AMEP – December 2017)

¹⁷ Net extension increase 2,556

¹⁸ Before 40,000 (LOP Target in AMEP - December 2017)

No.	Indicator	Baseline	FY1 Target (2014)	FY2 Target (2015)	FY3 Target (2016)	FY4 Target (2017)	FY5 Target (2018)	FY6 Target (2019)	LOP Target (Total over 5 years and Extension)
Objective 1. Imp	proved capacity of GOC, at the regional and natio	nal levels, to r	estitute lands to	victims of conflict					
O1.1	Number of restitution cases processed by the LRU (custom, contributes to standard indicator DO1-041)	14,848	N/A	5,000	9,101	10,051	11,000	N/A	50,000 ²⁰
O1.2	Percentage increase in the average number of restitution cases processed monthly by the LRU (custom) ²¹	611 cases per month	N/A	N/A	97% (1,204)	81% (1,106)	50% (917)	N/A	50% (917)
1.1.1	Number of restitution cases supported by LRDP (custom, contributes to standard indicator EG.3-1)	0	N/A	N/A	500	1,589 ²²	2,471 ²³	80 ²⁴	4,640 ²⁵
Objective 2: Improved capacity of regional and national GOC institutions to formalize rural property rights and to allocate public lands (baldíos)									
O2.1	Number of titles issued with legal certainty supported by LRDP (custom, contributes to standard indicators DO1-040, EG.3-1, and EG.3.1-13)	0	N/A	N/A	9	1,700	2,520	N/A	4,229

²⁰ The targets for 2015-2018 correspond to targets of the National Development Plan 2014-2018 of the GOC.

²¹ These targets were revised based on LRU's goal to process 50,000 restitution cases by 2018.

²² Before 1,000 number of cases and Sub-target 770 number cases with restitution claimants and 230 number of cases with secondary occupants (FY2017 Target in AMEP – December 2017).

²³ Before 2,151 number of cases and Sub-target 2,106 number cases with restitution claimants (FY2018 Target in AMEP – December 2017). Extension Target 320 (FY2018 Q4)

²⁴ Extension Target, 80 (FY2019 Q1). Net Extension increase 400

²⁵ Before3,651 number of cases and Sub-target 3,146 number cases with restitution claimants and 505 number of cases with secondary occupants (LOP Target in AMEP – December 2017).

No.	Indicator	Baseline	FY1 Target (2014)	FY2 Target (2015)	FY3 Target (2016)	FY4 Target (2017)	FY5 Target (2018)	FY6 Target (2019)	LOP Target (Total over 5 years and Extension)
	Reduced cost of formalization (custom) ²⁶						Average: 23.4% ²⁷	N/A	Average: 23.4%
	Private parcels (notarial processes)	\$3,425,145					18,56% (\$2,789,187)		18,56% (\$2,789,187)
O2.2	Private parcels (judicial processes)	\$3,730,295					23,62% (\$2,849,007)		23,62% (\$2,849,007)
	Public parcels (National Agrarian Fund)	\$5,117,035					24,6% (\$3,854,482)		24,6% (\$3,854,482)
	Public parcels (baldíos)	\$3,623,677					27,19% (\$2,638,126)		27,19% (\$2,638,126)
O2.3	Reduced time to register issued titles (custom)	1,648 days ²⁸	N/A	N/A	0% (Change in institution)	0%	95% (90 days)	N/A	95% reduction over LOP
2.1.1	Number of formalization cases supported by LRDP that advance to a key milestone in the process (custom, contributes to standard indicator EG.10.4-5)	0	N/A	18	2,470	13,650	9.519 ²³	539 ⁵⁰	<mark>26,196³¹</mark>
2.2.1	Reduction in time of the formalization process (custom)						Average: 48.4% ³²	N/A	Average: 48.4%
	Private parcels (notarial processes) – Days	801					50% (393)		50% (393)
	Private parcels (judicial processes) – Days	1,103					39,2% (670)		39,2% (670)

27 LRDP will calculate the average cost reduction

²⁶ Establishment of targets for this indicator was pending initiation of the massive formalization pilot in Ovejas. With the Ovejas pilot now underway, the program was able to set targets for each of the subcategories shown in the table.

²⁸ Number of days it takes to advance a title application from issuance of resolution to its register.

²⁹ Before 7,362 (FY2018 Target in AMEP – December – 2017). Extension Target 2,157 (FY2018 Q4)

³⁰ Extension Target 539 (FY2019 Q1). Net Extension increase 2,696

³¹ Before 23,500 (LOP Target in AMEP - December 2017)

³² Target for this indicator is an average percentage of the private parcels (notarial and judicial processes) and public parcels (baldíos and National Agrarian Fund)

No.	Indicator	Baseline	FY1 Target (2014)	FY2 Target (2015)	FY3 Target (2016)	FY4 Target (2017)	FY5 Target (2018)	FY6 Target (2019)	LOP Target (Total over 5 years and Extension)
	Public parcels (National Agrarian Fund) - Days	1,899					87,6% (234)		87,6% (234)
	Public parcels (baldíos) - Day	362					16,8% (301)		16,8% (301)
2.2.2	Legal framework enabling rapid and massive formalization developed with LRDP support (custom, contributes to standard indicator EG.10.4-1)	0	N/A	2		1	<mark>733</mark>	23	13%
2.3.1	Number of public lands identified that could be incorporated into the GOC's public land inventory and feed into the land fund (custom)	0	0	29,020	235	0	400	N/A	29,655
Objective 3: Imp	oroved capacity of national, regional and local gov	ernment entiti	ies to mobilize a	nd execute public	investments for rura	l public goods that m	neet community ne	eds and market rec	uirements.
O3.1	Percentage of projects funded with LRDP support that are in implementation (custom)	0	N/A	60% (13)	65% (18)	70% (24)	75% (30)	N/A	75% (85)
O3.2	Number of rural households in conflict affected areas that gain access to public goods through expanded funding as a result of LRDP assistance (custom, contributes to standard indicator EG.3-1)	0	N/A	0	1,921	4,000	<mark>3,555³⁶</mark>	320³⁴	<mark>9,796³⁶</mark>
3.1.1	Number of public-private partnerships (PPPs) formed with LRDP support (custom, contributes to standard indicator EG.3.2-5)	0	N/A	1	4	4	4	N/A	13

³³ Before Target 6 (FY2018 Target in AMEP – December – 2017)

³⁴ Net extension increase; 2

³⁵ Before LOP Target; 10 (AMEP – December – 2017)

³⁶ Before 1,579 (FY 2018 Target in AMEP – December 2017)

³⁷ Extension Target 320 (FY2019 Q1). Net extension increase 320

³⁸ Before 7,500 (LOP Target in AMEP – December 2017)

No.	Indicator	Baseline	FY1 Target (2014)	FY2 Target (2015)	FY3 Target (2016)	FY4 Target (2017)	FY5 Target (2018)	FY6 Target (2019)	LOP Target (Total over 5 years and Extension)	
3.1.2	Number of resources submissions from municipal governments supported by LRDP that obtained funds from National, Regional or Local GOC entities – Projects with resources allocated (custom)	0	N/A	22	26	30	35	N/A	113	
Objective 4: Imp	Objective 4: Improved information available and efficiently used to deliver land rights services									
O4.1	Number of GOC land entity action plans developed, systematized and reporting to the National System for the Evaluation of Public Sector Performance (SINERGIA) (custom)	0	N/A	N/A	4	4	4	N/A	12	
O4.2	Reduced time to access inputs to restitution processes (custom)	O ₃₉	N/A	10%	20%	40%	60%	60%	60%	
4.2.1	Number of land related files digitalized (custom)	0	N/A	N/A	500,000	1,500,000	2,200,000	N/A	4,200,000	

(For more information see separate Word document titled "Annex D Summary of revised indicators by component May 16 2018")

³⁹ This indicator is measured as percentage change (reduction). The baseline is a set of data, as it describes the PIRS.

Outcome and output indicators have been designed to measure the performance and effectiveness of the project with regard to actors it directly supports, namely, GOC entities and populations receiving assistance as a result of LRDP activities. Specific data collection tools were designed for each indicator and results data will be collected on a regular basis (per activity and/or quarterly) by project staff. The primary purpose of gathering this information is to track the progress of achievement towards goals and targets across each project component.

Additionally, regular output and outcome data monitoring will help senior LRDP staff and USAID to assess the effectiveness of the LRDP's coordinated activities and identify additional research questions necessary to test assumptions about restitution, formalization, and rural development.

These outcome and output indicators are of three types:

- LRDP Custom Indicators: LRDP is supporting a number of government agencies, civil society organizations, private and public entities, and various populations in targeted project areas. LRDP is therefore tracking and measuring direct project results as well as changes in knowledge, skills, and ability (KSA). Through performance evaluations conducted by LRDP and any external evaluations conducted by USAID, researchers will attempt to directly attribute these changes to the project's interventions and measure both expected and unexpected results attributed to LRDP activities. Targets have been set for all LRDP custom indicators and will be further refined in collaboration with GOC counterparts and USAID. Targets will be updated in collaboration with USAID annually or on an as-needed basis.
- Gender and social inclusion indicators: These indicators will provide information disaggregated by gender as a means to highlight the efforts made by LRDP in the promotion of greater gender equity in land and rural development.

TABLE 3. INDICATORS AND INCLUSION SOCIAL

AMEP Indicator	Name of AMEP Indicator	Contribution of the indicator to the measurement of women beneficiaries
O3.2	Number of rural households that gain access to important public goods through expanded funding as a result of LRDP assistance (direct)	Women beneficiaries (whether heads of household or spouses) who gain access to rural public goods as a result of LRDP support.
PO4	Man-hours of government officials, traditional authorities, or individuals trained in restitution, formalization, public project planning, monitoring and/or information and knowledge management systems as a result of LRDP assistance	Women trained in issues related to land and rural development.
O2.1	Title holders in formalization processes who are being supported by the LRDP	Women beneficiaries (whether heads of household or spouses) who obtain property titles as a result of LRDP support.
1.1.1	Secondary occupants with legal representation in restitution processes who are being supported by the LRDP	Women identified as secondary occupants who attain legal representation in the restitution process as a result of LRDP support.
1.1.1	Restitution cases supported by the LRDP (sex of applicants)	Women (whether heads of household or spouses) included in restitution cases processed with LRDP support.

• **Standard Indicators:** These indicators measure results that contribute to broader USG foreign assistance goals. Table 3 below highlights which LRDP indicators contribute to USAID's standard indicators and if their contribution is direct or through a disaggregation.

TABLE 4. STANDARD INDICATORS

Standard Indicator	Name of Standard Indicator	LRDP Custom Indicator	Name of LRDP Indicator	Direct Contribution or Disaggregation
GNDR-2	Proportion of female participants in USG-assisted programs designed to increase access to productive economic resources (assets, credit, income or employment)	PO1	Percentage of restitution and formalization beneficiaries that are women (custom)	Direct contribution
DO1-041	Number of Restitution Cases Supported (in CELI municipalities)	O1.1	Number of restitution cases processed by the LRU (custom)	Direct contribution
DO1-040	Number of formalized properties supported in CSDI municipalities	O2.1	Number of titles issued with legal certainty (custom)	Direct contribution
STARR indicator	The number of individuals trained in land tenure and property rights as a result of USG assistance	PO4	Number of government officials, traditional authorities or individuals trained in restitution, formalization and public project planning, information sharing and management as a result of LRDP assistance	Disaggregation of custom indicator (individuals trained in restitution, formalization)
EG.3.1-13	Number of households who have obtained documented property rights as a result of USG assistance	O2.1	Number of titles issued with legal certainty (custom)	Disaggregation of custom indicator (Homes)
EG.10.4-5	The number of parcels with relevant parcel information corrected or newly incorporated into an official land administration system (whether a system for the property registry, cadaster, or an integrated system) as a result of USG assistance.	2.1.1	Number of formalization cases that advance to a key milestone in the process	Disaggregation of custom indicator (cases that advance to a key milestone in the process. Milestone 11)
EG.3.2-5	Number of new USG-supported public- private partnerships (PPPs) formed	3.1.1	Number of rural households in conflict affected areas that gain access to public goods through expanded funding as a result of LRDP assistance (custom)	Direct contribution
EG.10.4-1	Number of specific pieces of land tenure and property rights legislation or implementing regulations proposed, adopted, and/or implemented positively affecting property rights of the urban and/or rural poor as a result of USG assistance	2.2.2	Legal framework enabling rapid and massive formalization developed with LRDP support	Direct contribution
Ym	Value Of Third Party Mobilized Funds	PO3	Value of mobilized funds to restitution, formalization or rural development as result of LRDP support in the targeted regions (custom)	Direct contribution
Xm	Value of USAID investments linked to Mobilized Funds	PO3b	Value of USAID investments linked to Mobilized Funds	Direct contribution

Standard Indicator	Name of Standard Indicator	LRDP Custom Indicator	Name of LRDP Indicator	Direct Contribution or Disaggregation	FY5 Target (2018)	FY6 Target (2019)	LOP Target (Total over 5 years and Extension)
	O3.2		Number of rural households in conflict affected regions that gain access to public goods through expanded funding as a result of LRDP assistance (custom)	Disaggregation of custom indicator (Number of households benefiting directly)	3,555 ⁴⁰	320 ⁴¹	9,796 ⁴²
		O2.1	Number of titles issued supported by LRDP (legal certainty) (custom) Disaggregation of custom indicator (Homes)	<mark>2,520</mark>	N/A	4,229	
EG.3-1	Number of households benefiting directly from USG assistance under LRDP	1.1.1	Number of restitution cases supported by LRDP (custom)	supported by (second occupants	2,471 ⁴³	80 ⁴⁴	4,640 ⁴⁵
		PO4	Number of government officials, traditional authorities, or individuals trained in restitution, formalization, public project planning, information sharing and management as a result of LRDP assistance (custom)	Direct contribution	17,010	2,556 ⁴⁶	50,996 ⁴⁷
T <mark>otal</mark>					25,446	2,956	69,661

⁴⁰ Before 1,579 (FY 2018 Target in AMEP – December 2017)

⁴¹ Extension Target 320 (FY2019 Q1). Net extension increase 320

⁴² Before 7,500 (LOP Target in AMEP – December 2017)

⁴³ Before 2,151 number of cases and Sub-target 2,106 number cases with restitution claimants (FY2018 Target in AMEP – December 2017). Extension Target 320 (FY2018 Q4)

⁴⁴ Extension Target, 80 (FY2019 Q1). Net Extension increase 400

⁴⁵ Before3,651 number of cases and Sub-target 3,146 number cases with restitution claimants and 505 number of cases with secondary occupants (LOP Target in AMEP – December 2017).

⁴⁶ Net extension increase 2,556

⁴⁷ Before 40,000 (LOP Target in AMEP - December 2017)

All project monitoring data will be entered into a customized LRDP database called ePORT (see more on ePORT in the section entitled "M&E Systems and Platforms to Measure and Report LRDP Results"). All LRDP data is stored in ePORT's secure cloud-based database. Additionally, all program records will be backed up on a local server and external drives to increase security and protection of project records. Security for both electronic and hard copy records will be ensured through use of password-protected computers and file folders with limited user access. Project monitoring data will be entered into USAID's monitoring system MONITOR.

Context Data: LRDP will collect data from a variety of secondary sources on a regular basis to provide additional context and comparison for primary program data collected. The M&E Manager or Coordinator and senior project staff will utilize information gathered by project partners and regional and national government entities to triangulate project findings and provide context on socio-economic trends affecting target regions. The project will work closely to obtain the most recent and relevant data from secondary sources including but not limited to USAID/Colombia, the National Statistics Department (DANE), MARD, DNP, IGAC, the National Land Agency, the Rural Development Agency and the World Bank. Most notably, the M&E Manager or Coordinator will utilize this secondary data to help gauge trends in land restitution, formalization and rural development and present this information in strategic review sessions.

Fixed-Fee Deliverables: On an annual basis, LRDP will work with USAID to update and revise deliverables and methods of verification based on the annual work plan and the changing socio-political dynamics.

EVALUATION

Previous AMEP versions contained in this section information to provide a framework for LRDP's midterm evaluation. Since the evaluation was completed in August 2017, the content of this section is no longer relevant and has been removed.

INFORMATION MANAGEMENT AND EXTERNAL COMMUNICATIONS

LRDP will employ a variety of activities to promote sharing of project results and other key learning and knowledge generated through project activities. The project's goal is for government partners to take ownership of results in restitution, formalization, rural development, and information management processes and commit to ensuring ongoing change and improvements in the land tenure management and property rights of Colombian citizens.

The activities include but are not limited to:

- Ongoing technical support on how to pilot, evaluate, scale-up, and manage performance of land and
 rural development agencies through assistance to the LRU, formal training of regional and national
 staff in the land and rural development sector, linking private industry with GOC entities that can
 provide support such as administrative and financial management tools, information technology
 services, and consultations on improved project management.
- Technical assistance through Component 4 to improve land and rural development institutions' ability to effectively monitor and evaluate activities, conduct analysis of results, and produce comprehensive reports to disseminate key findings and lessons learned.

• Dissemination of project results as well as key findings through strategic review sessions, site visits, communication materials and regional and national stakeholder consultations.

In addition to the interventions stated above, LRDP will work with USAID to publish program briefs, technical briefers, success stories, info-graphics, and beneficiary testimonials to disseminate LRDP's impact to its primary audience: the USAID Mission in Colombia and a select audience in the U.S. Embassy interested in land and rural development issues.

Additionally, key reports and other materials will be shared, at the discretion of the COR, with the USAID Land Tenure and Property Rights Portal (http://usaidlandtenure.net).

DATA MANAGEMENT PROCESS

STAFFING AND STRUCTURE

Although there are six staff members with explicit responsibility for collecting and reporting LRDP data, effective project monitoring and evaluation is the responsibility of all LRDP project staff. The COP, Programming and Operations (P&O) Manager, and M&E Manager or Coordinator will ensure that all staff members understand their role in ensuring data quality and accurate reporting of all project activities. The M&E staffing structure below is an organizational chart depicting the primary M&E team as well as key supporting positions that will play a role in M&E activities.

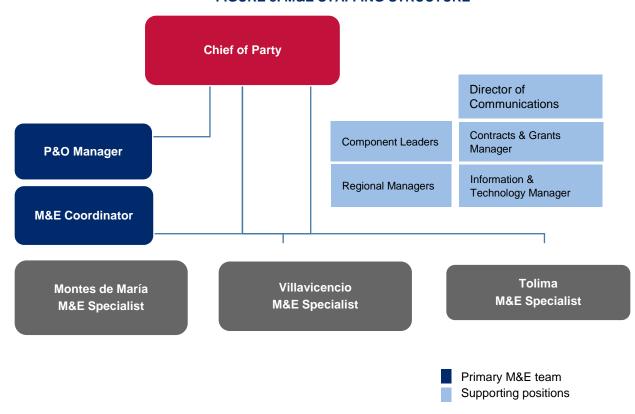


FIGURE 3. M&E STAFFING STRUCTURE

P&O MANAGER

P&O Manager responsibilities include: overall quality control, analysis, and presentation to senior staff on progress, achievements, and needed actions, and providing support to M&E Manager or Coordinator to ensure that the M&E system and procedures are followed.

M&E MANAGER/COORDINATOR

M&E Manager or Coordinator responsibilities include: supervision and coordination of regional M&E specialists' work, diagnosing needs for system improvements, designing surveys for indicators needing to be measured through surveys or sample surveys, conducting analysis of regional and cross-regional (compiled) surveys, and liaising with the USAID Program Office (for MONITOR) and external evaluators (as needed). The M&E Manager or Coordinator:

- Maintains and oversees coordination of data collection and reporting using ePORT and MISSION at the operational level.
- Provides quality control over regional M&E data and specialists.
- Inspects all M&E operations.
- Provides technical support and training to all staff on M&E related topics and staff responsibilities.
- Provides operational support and guidance for regional survey work and does cross-regional compilation.
- Compiles universal data from regions and provides necessary data to USAID MONITOR.
- Guarantees the validity of data reported by the project, ensuring that support documentation is in place (electronic and hard copy) for all data reported.
- Audits every data point provided to USAID.
- Ensures that correct forms are being used by all M&E specialists and technical personnel for the collection and reporting of data.

M&E SPECIALISTS (ONE IN EACH REGIONAL OFFICE)

The M&E Specialist is a regional staff person working directly with the M&E Manager and is ultimately accountable to her/his direct supervisor, the Regional Manager.

M&E Specialists' responsibilities include: ensuring input of data and management of direct program participant registry, training registrations, and relevant AMEP reports into ePORT and MISSION; checking input for validity, transcription errors, and doing necessary data cleaning; ensuring that archives and files are being kept; and preparing reports for Regional Managers on the progress of projects. Other M&E Specialist responsibilities include organizing and implementing surveys (with Technical Specialists) for those indicators requiring surveys or sample surveys and conducting (with the Grants Specialist and technical specialists) interviews and inspections to confirm data and qualitatively assess project quality and benefits. M&E Specialists must also travel to the Bogota office to support central data control, participate in training events, support data quality assessments, and keep the M&E system operating efficiently.

Position requires training in:

- LRDP goals, objectives, and general orientation to Tetra Tech;
- Monitoring and evaluation principles and methodologies;
- USAID AMEP procedures and requirements;
- Use of standard data collection instruments;

- Use of ePORT and mobile data collection tools;
- Use of MONITOR and TraiNet information systems;
- Survey methodology and management;
- Use of GPS camera/phone and how to upload data to GIS software;
- Archiving of hard copy documents;
- Interviewing skills; and
- Quantitative and qualitative data analysis skills.

TABLE 4. LRDP USE OF VARIOUS M&E SYSTEMS AND PLATFORMS

M&E System	Description	Reporting Frequency
ePORT	The ePORT system was created by Tetra Tech in 2012. It is an effective cloud-based data storage and knowledge management system that utilizes commercial software (Google Drive, and Klipfolio) to store and visualize project data. The M&E team will develop, complement, and adapt ePORT to LRDP implementation.	LRDP M&E specialists will enter all program activity and indicator data into the ePORT database. Data will be uploaded on a quarterly basis (as a maximum timeframe). Progress towards targets are verified and supported by official documentation.
MISSION	The MISSION system was developed under CELI-Central (also implemented by Tetra Tech) for registering activities, tracking approvals, inputting M&E data, and producing reports through simple queries. The data stored in the MISSION system for each activity (i.e. ficha) facilitates follow-up by the project's technical staff and M&E staff to ensure that activities are progressing on schedule and to identify potential delays or problems.	Data from the ePORT database will be entered on a quarterly basis (as a maximum timeframe)
MONITOR	MONITOR is USAID/Colombia's M&E System developed in 2011, designed to track results and archive reports across all agency projects in Colombia.	Data from the ePORT database will be entered quarterly into MONITOR following USAID approvals of all activities. ⁴⁸
TraiNet	To maintain consistency and help USAID across missions to meet obligations, LRDP (including subcontractors, technical assistance contractors, and grantees) will enter all training, participant, and program data into TraiNet.	M&E Specialists will enter training data from the ePORT database into TraiNet on a quarterly basis.

⁴⁸ Our critical assumption is that there can be an efficient interface between MISSION and MONITOR so that (1) we can meet reporting schedules, and (2) any manual input between the two systems does not produce an unacceptable level of transcription error requiring constant revision.

DATA COLLECTION AND REPORTING PLAN

In compliance with Colombia's Presidential Agency for International Cooperation, LRDP will promote several mechanisms for dialogue among the different actors and stakeholders at a local and national level.⁴⁹ The primary mechanisms for stakeholder dialogue will be a series of **strategic review sessions**, interagency-cooperation committees, and working sessions involving key stakeholders such as program participants, key land and rural development agency staff.

To adhere to the core principles of good governance, LRDP monitoring and reporting activities will promote transparency in the utilization of resources that contribute to development. Working closely with USAID and GOC counterparts, LRDP will take a systematic and coordinated approach for mutual accountability of project results and collaboratively inform about progress made towards LRDP targets.

The methods of data collection vary according to the type of indicator and other data needs; however, the project will collect and report data in compliance with USAID guidelines and standards, particularly ADS 201 on Planning, ADS 203 on Data Quality.

Given the sensitivity of personal information (particularly that of victims of conflict) neither Tetra Tech nor subcontractors and grantees will release information related to direct project participants and/or any individuals working on restitution issues, without the prior approval of the project's USAID COR.⁵⁰

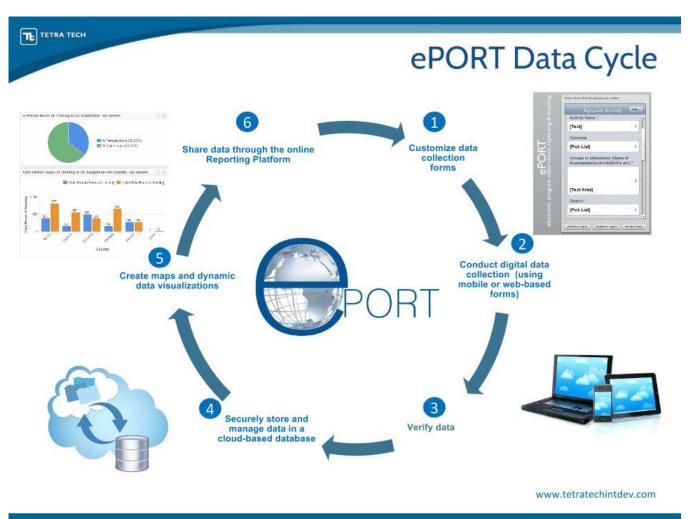
EPORT APPROACH

LRDP will monitor and report activities and results using Tetra Tech's Electronic Project Observation, Reporting, and Tracking approach to monitoring and evaluation. The ePORT approach was created by Tetra Tech in 2012 and is an effective data storage and knowledge management system across multiple international projects. The system utilizes commercial software applications to store and visualize project data. This cloud-based performance monitoring tool combines commercial technologies and straightforward systems that are secure yet flexible enough to be easily adapted to project needs. The result is a cost-saving streamlined approach to data management that enables seamless sharing of project information, facilitates ease of data collection with mobile devices using electronic forms, and allows real-time reporting through a range of media including maps, tables, and graphics, as depicted in Figure 4.

⁴⁹ National Strategy for International Cooperation 2012-2014, http://www.apccolombia.gov.co/recursos_user/ENCI-2012-2014/ESTRATEGIA%202012-2014-eng.pdf.

⁵⁰ The STARR IQC contract for this Task Order states that copyrights and rights to data must be in accordance with the clause of the IQC Contract, entitled, "Rights in Data – General" (FAR 52.227-14).

FIGURE 4. EPORT SYSTEM FOR DATA MANAGEMENT



ePORT addresses three major components in the Adaptive Management Cycle: project observation, reporting, and tracking progress:

- Project Observation: ePORT makes data collection and project observation more efficient and
 timely through the design and creation of electronic forms. Where appropriate, Google Forms
 replace paper records, thereby removing the time and resources needed for manual data entry as
 well as reducing human error when transcribing information from paper forms into a database. Data
 quality is further improved by making certain form fields required and eliminating data transfer
 between the field and the head office through automated cloud-based data synchronization that
 employs either cell phone or Wi-Fi network.
- Reporting: Once synchronized, all data is viewable in real-time by designated staff via any simple
 web-browser. The M&E Specialist in each field office will be responsible for regularly auditing
 incoming data and working with the M&E Manager or Coordinator, COP, and Component Leaders to
 address gaps or concerns with information. All data is then exportable to a range of formats
 including Excel and Statistical Package for the Social Sciences (SPSS). In addition, live information

feeds are connected to web applications to dynamically report results through the LRDP reporting dashboard (Klipfolio) for the project management team. Such applications will include maps displaying project data and performance indicator graphics, updated in real-time, that will be accessible through Mission as well as a mobile application.

• **Tracking:** As information is collected, validated and displayed on the Klipfolio dashboard, results are easily accessible and disaggregated for comparison across components and by location to identify areas for improvements as well as enable adaptive management.

Through ePORT technologies, survey instruments (household surveys; knowledge, attitudes, and best practices surveys) are easily programmed into electronic forms allowing LRDP to capture changes in perception and overall impact of project activities over time. Depending on survey design, quantitative as well as qualitative data can be documented via a number of inputs such as photographs, audio recordings, and videos.

Activity-level information gathering is managed by project staff who input relevant activity-tracking data into the ePORT database. Where performance metrics have geographic disaggregates (by district, municipality, or *vereda*), LRDP can map and report this data through dynamic web maps. This functionality provides all project staff with an easily accessible tool to collect data necessary for tracking progress towards reaching the objectives of the AMEP.

The M&E team will take the necessary steps to complement and adapt the ePORT system to LRDP needs throughout the project's implementation.

DATA STORAGE AND REPORTING

All data collected will be stored in a secure, cloud-based database. This database is accessed via an online control panel, which allows the administrator (M&E Manager or Coordinator) to check data, reassign data records where necessary, and edit submitted records when necessary. Reporting from the online control panel will be customized to meet the specific requirements of LRDP as well as USAID's MONITOR and TraiNet. A visualization dashboard (processed through Klipfolio software) shows, in real-time, individual progress for each performance metric, as well as spatially disaggregated data from relevant AMEP indicators. This information can easily be transferred to biweekly or quarterly reports and other USAID reporting needs.

DATA QUALITY CONTROL

ePORT enhances data quality control in multiple ways. At the data collection stage, when applicable electronic forms can incorporate required fields so that data must be completed before a record can be submitted. All records collected with electronic data collection tool include time-stamp and location information. Cloud-based storage assigns users different levels of access ensuring security and more control over data. Data collected incorrectly can be reassigned to a user by the M&E Manager or Coordinator through the online control panel.

REPORTING PLAN

The above data types will appear in four types of reports over the life of the project. Baseline and end line survey reports (produced in collaboration with LRDP evaluators) will present findings with regard to impact indicators, including the baseline and end line reports. The quarterly technical reports will include findings related to outcome and output data in addition to other information related to project implementation. The summary report of the strategic review will provide an overview of key outcomes of the session and any shifts in project implementation, and annual reports will include information on outcomes and outputs in addition to context data.

GRANTS

LRDP's work plan for year 5 of implementation does not envision the award of grants. Notwithstanding, if grants were to be awarded during the last two years of implementation, LRDP will coordinate closely with USAID in accordance with the project's Grants Management Manual. In compliance with regulations in the Tetra Tech Grant Administration Manual (Section 5.5 Reporting), all grantees will work closely with the LRDP Subcontracts and Grants Manager and the M&E Manager or Coordinator to ensure an activity monitoring plan has been established prior to funds disbursement. When deemed appropriate by the LRDP Subcontracts and Grants Manager and M&E Manager or Coordinator, grantees may utilize functions of ePORT for reporting project activity that contributes directly to AMEP indicators.

For additional information on LRDP grants management, please see the LRDP Grants Management Manual, which provides the narrative framework for managing GUC under USAID contract number AID-514-TO-13-00015.

DATA QUALITY ASSESSMENT (DQA)

LRDP's M&E systems and processes will ensure high-quality project data. Although the primary data collectors of the project are the technical staff, M&E Specialists, and other regional project staff (those working most closely with partners and key project participants), LRDP's M&E Manager or Coordinator will conduct interviews, consult with the COR at USAID, and regularly review records to triangulate results. While many of the indicators are relatively easy to collect by technical staff, systematic data verification by LRDP's M&E staff—both in country and from the home office—will ensure data collection is accurate and help to identify data quality constraints. Routine support will be provided to project staff to ensure the provision of consistently high-quality data. Data verification will be carried out during routine monitoring exercises by project managers and random field monitoring, and data validation visits will be carried out by the M&E Manager or Coordinator. All activity records and AMEP indicators will be entered into ePORT, the primary M&E data management system, and compared with the expected results. Outliers will be identified addressed during strategic review sessions to address concerns and identify corrective actions needed for improved effectiveness and efficiency.

In addition, electronic data transcription (e.g., number of participants) will be checked against original hard copy reports, all of which will be archived for DQA purposes. If a data problem is identified (either quantitative or qualitative), the M&E Manager or Coordinator will issue a report that requires the technical staff and M&E Specialists to reconcile discrepancies within 45 days.

This ongoing DQA process is complemented by an internal DQA that will be conducted by the M&E Manager or Coordinator for each performance indicator at an interval specified in each of the PIRS (see Annex B: Performance Indicator Reference Sheets). Each LRDP indicator will undergo this internal DQA process at least twice during the life of the project using Tetra Tech DQA guidelines following the criteria provided by USAID (i.e., validity, reliability, accuracy, precision, and integrity).⁵¹ These internal DQAs will be aimed at understanding whether indicator definitions and requirements are being adhered to. The internal DQA will follow the format outlined in Annex A: Data Quality Worksheet. Within 45 days of the completion of the internal DQA, the project will issue a report to the DCOP and component leaders detailing the findings.⁵² Based on these findings, the AMEP may be modified to strengthen data quality. The internal DQA described here is an internal quality control mechanism and does not substitute for any formalized, USAID-initiated DQA of project data. Additionally, the LRDP project staff and M&E Manager will work closely with USAID to facilitate annual DQAs to ensure ADS 203.3.3.1 compliance of all AMEP indicators, particularly those LRDP indicators contributing to Standard Foreign Assistance Indicators.⁵³

⁵¹ For more detailed guidelines on data quality criteria, refer to Performance Monitoring & Evaluation TIPS Series: Data Quality Standards (USAID, 2nd Edition, 2009).

⁵² All internal DQA reports will be made available to USAID, and LRDP evaluators upon request.

⁵³ In accordance with ADS 203.3.5.2, a Data Quality Assessment must be conducted at least once every three years for those data reported to Washington.

PERFORMANCE MONITORING TASK SCHEDULE

Below are the activities Tetra Tech LRDP will perform to support data collection and the revision of the AMEP (see Table 4). All major M&E activities will be coordinated with USAID and other agency partners responsible for project monitoring and evaluation (i.e., LRDP evaluators). In addition to the key activities listed below, the M&E Manager or Coordinator and component leaders will conduct regular field visits (at least one per quarter) to verify indicators and consistency and accuracy of results reporting.

TABLE 5. M&E TASK SCHEDULE

M&E Task	FY 2014			FY 2015			FY 2016			FY 2017			FY 2018								
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1
Baseline Study																					
Strategic Review																					
Internal DQAs																					
Performance evaluation																					
USAID-initiated DQA																					
AMEP Revisions																					
Endline Study																					

ANNEX A: DQA WORKSHEET

RECOMMENDATIONS FOR CONDUCTING DATA QUALITY ASSESSMENTS (DQA) 54

- Individual(s) conducting the DQA shall describe in detail the methodology used to conduct the DQA. This is required for each indicator. This information shall be approved before the DQA is conducted.
- 2. The data quality assessor shall make sure they understand the precise definition of the indicator. Please address any issues of ambiguity before conducting the DQA.
- The assessor shall have a copy of the methodology for data collection in hand before assessing
 the indicator. This information should be in the AMEP file for each indicator. Each performance
 indicator shall have a written description of how the data being assessed is collected.
- 4. Each implementing partner shall have a copy of the method of data collection in their files and documented evidence that they are collecting the data according to the methodology.
- 5. Assessor shall record the names and titles of all individuals involved in the assessment.
- 6. Does LRDP have documented evidence that they have verified the data that has been reported to USAID? LRDP must be able to provide USAID with documents (process/person conducting the verification/field visit dates/persons met/activities visited, etc.) which demonstrate that they have verified the data that was reported to USAID. Note: Verification of data by the project should be an ongoing process.
- The assessor shall be able to review the implementing partner files/records against the methodology for data collection laid out in the AMEP. Any data quality concerns shall be documented.
- 8. The assessor shall verify partner data at the field level using the AMEP methodology. Any data quality concerns shall be documented.
- 9. Storage of data is critical to this process. The assessor shall document weakness in the files/record keeping associated with the performance indicator being reviewed.
- 10. The DQA shall include a summary of all weaknesses found, and the significance of the weaknesses and recommendations for addressing the findings. A plan of action for addressing the weaknesses shall be developed as a follow-up date for reassessment.

⁵⁴ Adapted from USAID's PMP Toolkit (http://pdf.usaid.gov/pdf_docs/PNACT871.pdf).

Note: The following two tables should be filled out for each indicator undergoing the DQA.

Data Quality Assessment Form Objective: Area: Element: Performance Indicator: Is this a Standard or Custom Indicator? If standard, Standard make sure the title matches the title from the FACTS Custom Data Source(s): **Baseline Survey** Implementing partner reports Other (Be Specific) LRDP Control over Data: High (LRDP is source and/or funds data collection) Medium (Implementing partner is data source) Low (Data are from a secondary source) Partner or Contractor Who Provided the Data (if applicable) Year or Period for Which the Data Are Being Reported Data Assessment methodology Describe in detail and attach to the checklist** Date(s) of Assessment: Assessment Team Members: For Office Use Only

USAID/Colombia Land and Rural Development Program (LRDP)

COP/M&E Specialist approval

CATEGORY	YES	NO	COMMENTS		
VALIDITY					
Is there a direct relationship between the program activity and what is being measured? If not, explain connection with the result.					
Can the result be plausibly attributed to USG assistance?					
Are the people collecting data qualified and properly supervised?					
Are steps taken to correct known data errors?					
Were known data collection problems appropriately assessed?					
Are steps being taken to limit transcription error?					
Are data quality problems clearly described in final reports?					
RELIABILITY					
Is a consistent data collection process used from year to year, location to location, data source to data source?					
Are there procedures in place for periodic review of data collection, maintenance, and documented in writing?					
Are data quality problems clearly described in final reports?					
TIMELINESS					
Is a regularized schedule of data collection in place to meet program management needs?					
Is data properly stored and readily available?					
PRECISION					
Is there a method for detecting duplicate data?					
Is there a method for detecting missing data?					
INTEGRITY					
Are there proper safeguards in place to prevent unauthorized changes to the data?					
Is there a need for an independent review of results reported?					
IF NO RELEVANT DATA WERE AVAILABLE	COMMENTS				
If no recent relevant data are available for this indicator, why not?					
What concrete actions are now being undertaken to collect and report these data as soon as possible?					
When will data be reported?					
SUMMARY	COMMENTS				
Based on the assessment relative to the five standards, what is the overall conclusion regarding the quality of the data?					
Significance of limitations (if any):					
Actions needed to address limitations					

ANNEX B: PERFORMANCE INDICATOR REFERENCE SHEETS

See separate Word document titled "ANNEX B_LRDP PIRS_ Proposed Changes May 16 2018"

ANNEX C: RESULTS FRAMEWORK

See separate Word document titled "Annex C reults framework proposed changes May 16 2018"

ANNEX D: SUMMARY OF REVISED INDICATORS BY COMPONENT

See separate Word document titled "Annex D Summary of revised indicators by component May 16 2018"

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